#### HAMPSHIRE COUNTY COUNCIL

## **Decision Report**

Decision Maker:	Cabinet
Date:	21 June 2022
Title:	Hampshire Minerals and Waste Plan Development Scheme
Report From:	Director of Economy, Transport and Environment

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### **Purpose of this Report**

1. The Hampshire Minerals and Waste Plan is a statutory planning document, which is prepared and adopted by a partnership of the relevant Minerals and Waste Planning Authorities, and includes the Cities of Southampton and Portsmouth, and the relevant parts of the New Forest and South Downs national Parks. The purpose of this report is to recommend an update to the Hampshire Minerals & Waste Development Scheme and set out the reasons for its proposed revision.

## Recommendation(s)

- 1. That Cabinet:
  - a) Recommends that the County Council approves the Hampshire Minerals & Waste Development Scheme – Update, which sets out a revised timetable for the partial update of the Hampshire Minerals & Waste Plan, comes into effect from July 2022.

# **Background to the Development Scheme**

2. A new Development Scheme, which set out the timetable and programme for a partial update of the Hampshire Minerals and Waste Plan, was approved by the County Council at its meeting on 25 February 2021. The timetable for the partial update of the Plan as approved included commencement of plan preparation in March 2021. The first public consultation on the Draft Plan was expected to take place in October 2021. It was anticipated that the Plan would be submitted to Government during Winter 2022 with adoption in Autumn 2023.

# Reasons for revising the timetable

- 3. The original timetable has been subject to delay for several reasons.
- 4. The work on understanding the current capacity, forecasts for waste management and future policy direction for the plan has been complicated by the plethora of Government consultations on waste and other matters such as nature conservation and air quality. The outcomes of these consultations are likely to relate to the policies in the Plan and there is a need to ensure the Plan takes these outcomes into account, where possible and to ensure it is flexible where appropriate to allow for future national policy changes.
- 5. Natural England has recently provided advice on the potential for nutrient impacts on Habitat sites and how this should be considered in decision-making on planning. This advice will need to be taken into account to ensure the Plan is legally compliant.
- 6. Furthermore, the current international situation has elevated the political priority of the issues of energy prices and energy security. Hampshire has both existing oil and gas operations and the potential for new developments of these energy sources. with appropriate policy set out in the current adopted Minerals and Waste Plan. However, it is considered prudent to allow time to ensure the Plan is reflecting national policy including on climate change, which has also been subject to review as demonstrated in recent caselaw.

#### Revised timetable

7. The revised timetable for the preparation of the partial update to the Hampshire Minerals & Waste Plan, which is subject to comments from partners at this stage, is as follows:

HMWP Partial Update Key Milestones	Timescale	Description	
Regulation 18 (Preparation)	March 2021 – August 2022	Call for Sites (Fixed period) Preparation of Evidence Base	
Regulation 18 (Consultation)	September 2022 – December 2022	Consultation on the Draft Plan Partial Update and Evidence	
Regulation 19 (Proposed Submission) Document Preparation)	January 2023 – May 2023	Update Evidence Base Revise Plan based on Evidence Base and Consultation	
Regulation 19 (Proposed Submission Document Consultation)	June 2023 – October 2023	Consultation on the Partial Update Plan to be submitted to the Secretary of State	
Regulation 22 (Preparation)	November 2023 – February 2024	Update Evidence Base Proposed Modifications based on Evidence Base and Consultation	

Regulation 22 (Submission to SoS)	February 2024	Submitting the Plan to the Secretary of State who appoints a Planning Inspector	
Regulation 24 (Public Examination)	Autumn 2024	Planning Inspector examines the Plan Consultation on any proposed Main Modifications to the Plan	
Regulation 25 (Inspector's Report)	Spring 2025	Planning Inspector delivers his report on the Plan	
Regulation 26 (Adoption)	Summer 2025	All authorities adopt the Plan, as modified by Planning Inspector	

8. The revised timetable takes into account County Council elections scheduled for May 2025.

# **Financial Implications**

- 9. The cost of the partial update to the Plan is being funded largely from resources previously identified and earmarked for a Plan update, with the additional resource requirements met through re-prioritisation of work programmes and activities within the planning budget. Appropriate contributions are being made by the partner authorities through existing contractual arrangements.
- 10. It is not expected that the revised timetable will change the cost estimates for preparing the Plan.

#### **Next steps**

11. Following resolution by the County Council, the partial update of the Hampshire Minerals & Waste Plan will be prepared in accordance with the revised timetable set out in the Development Scheme. On this basis, consultation on the Draft Plan will take place during winter 2022.

# **Consultation and Equalities**

- 12. A consultation on the Development Scheme is not required. However, subject to approval, the Partial Update to the Plan will be subject to public consultation in accordance with Regulation 18 of The Town and Country Planning (Local Planning) (England) Regulations 2012 and Hampshire's Statement of Community Involvement.
- 13. The Equality Impacts of the Development Scheme have been assessed to be neutral as the Scheme as it is a programme for plan-preparation rather than a project. It does not impact on any particular section of the community. The Hampshire Minerals & Waste Plan which will be subject to a partial update is County-wide.

## **Climate Change Impact Assessments**

14. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.

## **Climate Change Adaptation**

14. The climate change adaptation tool cannot be applied to the Development Scheme as it is a programme for plan-preparation rather than a project. The Scheme does not contain or rely on any physical infrastructure and there is no specific location identified. No climate change risks, or vulnerability assessments have been undertaken. However, the projects set out in the Scheme will be subject to all relevant climate change assessments.

# Carbon Mitigation

- 15. The climate change mitigation tool cannot be applied to the Development Scheme as it is a programme for plan-preparation rather than a project. In addition, the carbon mitigation tool does not currently calculate emissions for all minerals and waste developments.
- 16. The Development Scheme sets out the programme for preparing the HWMP Partial Update which is important for meeting Hampshire County Councils' strategic priorities: 1. Green Economic Growth & Prosperity, as the Plan provides a framework for decision-making on minerals and waste development which supports the economy and encourages sustainable management of waste; and 3. Enhancing the Natural & Built Environment, as the Plan contains a number of policies to protect and enhance the natural and built environment as part of the development process, for example through restoration.

# REQUIRED CORPORATE AND LEGAL INFORMATION:

**Links to the Strategic Plan** 

Hampshire maintains strong and sustainable economic growth and prosperity:	yes/ <del>no</del>
People in Hampshire live safe, healthy and independent lives:	<del>yes</del> /no
People in Hampshire enjoy a rich and diverse environment:	yes/ <del>no</del>
People in Hampshire enjoy being part of strong, inclusive communities:	<del>yes</del> /no

**Other Significant Links** 

Links to previous Member decisions:		
Title	<u>Date</u>	
https://democracy.hants.gov.uk/ieListDocuments.aspx?Cld=706 &Mld=6033	14.01.2021	
https://democracy.hants.gov.uk/documents/s65918/2020%20Review%20of%20the%20Hampshire%20Minerals%20Waste%20Plan%20and%20revised%20Development%20Scheme-2021-02-	09.02.2021	
09-Cabinet.pdf <a href="https://democracy.hants.gov.uk/ieListDocuments.aspx?Cld=163">https://democracy.hants.gov.uk/ieListDocuments.aspx?Cld=163</a> &MId=6561	25.02.2021	
Direct links to specific legislation or Government Directives		
<u>Title</u>	<u>Date</u>	
National Planning Policy Framework: <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1004408/NPPF_JULY_2021pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1004408/NPPF_JULY_2021pdf</a>	2021	
Planning Policy for Waste: <a href="https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/364759/141015_National_Planning_Policy_for_Waste.pdf">https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/364759/141015_National_Planning_Policy_for_Waste.pdf</a>	2014	

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u> <u>Location</u>

None

#### **EQUALITIES IMPACT ASSESSMENT:**

# 1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionally low.

#### 2. Equalities Impact Assessment:

The Development Scheme is a programme for plan-preparation rather than a project. It is considered that there will be no additional impact on people with protected characteristics and therefore has been assessed as having a neutral impact overall.